

Cabinet (Resources) Panel

28 February 2017

Report title	Police and Crime Commissioner Community Safety Allocation 2017/18	
Decision designation	AMBER	
Cabinet member with lead responsibility	Councillor Paul Sweet Public Health and Well Being	
Key decision	Yes	
In forward plan	Yes	
Wards affected	All	
Accountable director	Linda Sanders, Strategic Director People Ros Jervis, Director of Public Health	
Originating service	Community Safety	
Accountable employee(s)	Karen Samuels	Head of Community Safety
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Report to be/has been considered by	Strategic Executive Board	14 February 2017

Recommendation(s) for action or decision:

The Cabinet (Resources) Panel is recommended to:

1. Approve delegation of the Police Grant Community Fund 2017/18 allocation from the Police and Crime Commissioner (PCC) to Safer Wolverhampton Partnership (SWP) for the purposes of delivering against the city's Community Safety and Harm Reduction Strategy 2017-20.

1.0 Purpose

- i) To seek delegation of the Police Grant Community Fund allocation 2017/18 from the Police and Crime Commissioner (PCC) to Safer Wolverhampton Partnership (SWP) in line with grant conditions, to aid delivery of agreed City-wide crime and community safety objectives. Allocation of the grant for 2017/18 is subject to PCC approval of a fully costed programme of delivery, the details of which are outlined in this report.
- ii) To note PCC proposals for development of a West Midlands Community Safety Partnership (CSP) which will oversee decisions on future spend from the PCC grant from 2018/19 onwards.

2.0 Background

- 2.1 The PCC makes an annual allocation of grant to the seven Community Safety Partnerships within the West Midlands metropolitan area to support delivery of their strategic plans. SWP approved the City's refreshed Community Safety & Harm Reduction Strategy 2017-20 at its meeting on 3 February 2017.
- 2.2 The following strategic priorities feature within the strategy:

Strategic Priority	Outcomes
Reducing Reoffending	<ul style="list-style-type: none">➤ Reduced adult and youth re-offending➤ Improved use of tools and powers to effectively manage offenders➤ Development of a risk-based, stepped model for high volume offenders➤ Improved use of pathways to change offender attitudes and behaviours➤ Earlier identification of young people in need of support
Violence Prevention	<ul style="list-style-type: none">➤ Improved understanding of risk to prevent offending and harm➤ Improved use of tools and powers➤ Increased confidence in reporting➤ Reduced prevalence of violent crime➤ More effective management of threat and risk
Reducing Victimisation	<ul style="list-style-type: none">➤ Increased reporting of under-reported crime➤ Reduced victimisation by adopting a whole family approach➤ Improved prevention interventions➤ Earlier identification of individuals at risk➤ Strengthened community response

- 2.3 There is an expectation that the costed programme for 2017-18 should also be aligned to PCC priorities detailed in the West Midlands Strategic Police & Crime Plan. The key features of the draft plan as they currently stand are summarised below:

- **Protecting from harm**
Working with partners to reduce harm through intervening and protecting
- **Supporting victims of crime**
Supporting victims so they can cope and recover from the impact of crime
- **Building trust and confidence in our police**
How West Midlands Police will ensure that the public has faith in the work it does on their behalf
- **Strengthening communities and growing the economy**
Supporting communities through local policing, encouraging people to become more active citizens and the key role that policing has to play in the economy
- **Building a modern police service**
How West Midlands Police will respond to the financial challenges we face and the plans in place to make sure we have a modern and effective workforce
- **Standing up for young people**
Giving young people the opportunities they need to contribute to society
- **Tackling national and international threats**
Working with partners to deliver the Strategic Policing Requirement, including an increased response to the threat of cyber crime

2.4 There is sufficient alignment within the 2016/17 costed programme to fit within the PCC's strategic plan.

3.0 Funding Availability

3.1 The PCC applied a 25% reduction in grant allocations across the seven West Midlands Local authority areas from 2016-17, reducing Wolverhampton's allocation to £369,000 which will be received for 2017-18. Increasingly, during the current financial year, delivery has focussed mainly on shaping mainstream resources and a combination of available funding streams. During 2016/17 the budget for delivery against the costed plan was comprised of PCC funding and Council resources. It is anticipated that during 2017-18, this focus should continue and relationships strengthened between other City-wide forums to identify opportunities for joint commissioning, both across partners operating within the city and with the Community Safety Partnerships (CSPs) covering the six other areas which make up the West Midlands metropolitan area.

4.0 Proposals to Develop a West Midlands CSP

4.1 At the PCC's Partnership Summit on 25 November 2016, the PCC's Office outlined proposals to establish a West Midlands CSP which would oversee all commissioning decisions regarding the use of the grant currently devolved to local areas from 2018 onwards. Further details on the proposals have not yet been communicated, although it is expected that they will be subject to consultation over the coming months.

4.2 A key driver for the proposals was a suggestion that greater efficiencies could be identified by taking a West Midlands view across all areas and that more systematic capture of impact against spend could be introduced through a changed model. The PCC's Office has confirmed that they are completely satisfied with the quality and

promptness of quarterly performance returns from Wolverhampton, however, as this is not reflective of all areas, a whole-scale change across all seven areas will be introduced in response.

5.0 Proposed 2017-18 Delivery Against Strategic Priorities

- 5.1 The costed plan for 2016-17 has been delivered in line with spend proposals for the year, however, a small underspend is currently forecast totalling £38,000 arising from savings relating to domestic homicide reviews, recruitment and retention of posts. An approach is to be made to the PCC for permission to carry this forecasted underspend forward to support delivery into 2017-18.
- 5.2 The costed plan, detailed at **Appendix A** is attached and follows the refreshed SWP strategic priorities of Reducing Reoffending, Violence Prevention and Reducing Victimization which reflects both the change in SWP strategic priorities and reduced resource availability as well as the ongoing organisational change across agencies.
- 5.3 As the new strategic priorities set by SWP Board are fairly broad, a more detailed delivery plan will be produced each year, to provide clarity on the particular areas of delivery which will be progressed under each priority. The delivery plan will be informed by the annual strategic assessment. Using this approach, the strategy remains relevant to new and emerging local issues and introduces a degree of flexibility over the three year period to enable SWP to respond. The delivery priorities for 2017-18 are outlined below:

5.5 Reducing Reoffending

- 5.5.1 The well-established model of Integrated Offender Management is considered as 'business as usual', however in order to support the move towards prevention and earlier intervention within youth offending and to support the case management structures in both youth and adults settings, the following delivery is proposed:
- Development and implementation of a reducing reoffending strategy.
 - Continuation of the Youth Inclusion Support Panel delivered through YOT.
 - Provision of p/t administrative support for the youth and adult IOM case management structures.
 - Implementation of the Health and Justice Pathways pilot to increase the use of mental health treatment orders within offender management.

5.6 Violence Prevention

- 5.6.1 SWP has made a commitment to tackling youth and interpersonal violence with the recent development of strategies to address gangs/youth violence prevention and

violence against women and girls. To support delivery of both these areas, the following delivery is proposed:

- Continue implementation of youth violence and VAWG strategies.
- Specialist commissioning of VAWG services; maximising opportunities to draw in external funds in support.
- Support local implementation of the West Midlands DV Perpetrator Programme, funded by the PCC.
- Delivery of targeted community based interventions to engage and build resilience of young people as part of the gangs/youth violence agenda.
- Specialist commissioning of critical incident call outs using deployment of trained community mediators aimed at diffusing tensions and preventing escalation of violence following a critical incident.

5.7 Reducing Victimisation

5.7.1 Recognising the need to continue to increase the confidence of victims to report crimes, the commitment made to raise awareness of vulnerabilities within communities, and reduce repeat victimisation, the following areas of delivery are proposed:

- Support efforts to develop a sustainable model for businesses to report crimes and reduce their vulnerability through continuation of the Business Crime Coordinator role and implementation of the Wolverhampton Business Crime Reduction action plan.
- Implementation of the Hate Crime action plan and extend use of third party reporting centres across the city as a means of reporting.
- Raise awareness of modern slavery with frontline practitioners, businesses and communities.
- Work with community organisations to develop community champions to challenge the acceptance of violence, extremism and exploitation and help deliver key communications.
- Strengthen community engagement methods through implementation of the Neighbourhood Engagement Review recommendations.

6.0 Resource Allocations and Evidencing Value for Money

6.1 SWP Board adopted an 'invest to save' model throughout 2016-17 to trial new areas of joint working around prevention and early intervention. This involved establishing a number of new posts to co-locate within teams with a view to stemming the escalation of risk and the consequent demand for 'crisis' intervention. The approach has yielded a

number of successes with the Independent Domestic Violence Advisor (IDVA) deployed with Wolverhampton Homes mainstreaming the role from 2017-18 following realisation of cost savings.

- 6.2 Similarly, the IDVA deployed within the City Council's Children's Services team, whilst being established for a shorter period, has shown early signs of positive impact in preventing the risk of cases escalating to Looked After status; a commitment has therefore been made for this post to be part-funded through Children's Services for 2017-18 to enable the full benefits to be understood and a business case for mainstreaming to be considered.

7.0 Financial implications

- 7.1 Implementation of the Community Safety Strategy will be largely delivered through existing mainstream partner resources. Wolverhampton's grant allocation of £369,000 in 2017-18 will be used to support the programme proposed in **Appendix A**, the full cost of which would be met from within the grant resources available. Subject to agreement from the PCC, the anticipated carry forward of £38,000 will be added to the 2017-18 programme, the total cost of which will be £407,000.
- 7.2 The PCC allocation, when received, is ringfenced for Community Safety use by SWP in line with conditions of grant. The grant is received by the City of Wolverhampton Council as accountable body for SWP, requiring delegation of the resource to be agreed by Cabinet Resources Panel. [GS/09022017/S]

8.0 Legal implications

- 8.1 Sections five and six of the Crime and Disorder Act 1998 require the Council and other responsible authorities to formulate and implement strategies to reduce crime and disorder in the area. Subsequent revisions to the Act (Police and Justice Act 2006) places a duty on Community Safety Partnerships to prepare strategic assessments with the purpose of informing the partnership plan revisions. [AS/20022017/L]

9.0 Equalities implications

- 9.1 The programme of delivery for 2017-18 is based on an assessment of need and contributes towards implementation of the strategic priorities in the Community Safety and Harm Reduction Strategy 2017-20. This will result in crime reduction measures being implemented within some of the City's most deprived neighbourhoods and providing support to some of the City's most vulnerable residents through targeted interventions. The programme of delivery detailed will directly support implementation of the strategy, actively addressing inequalities of individuals and communities which are disproportionately impacted by certain crimes on the basis of gender, age, ethnicity, religion, sexuality and disability. A full equality analysis has been undertaken on the strategy; there are no negative implications from its delivery.

10.0 Environmental implications

10.1 Delivery of the programme detailed in this report will impact positively across all areas of the City through the implementation of crime reduction initiatives; particularly those neighbourhoods adversely affected by crime and anti-social behaviour.

11.0 Human resources implications

11.1 The City of Wolverhampton Council is the employer for five posts which are funded using contributions from the PCC grant which are detailed within the attached costed plan; two posts within the Community Safety Team, two posts within the Youth Offending Team and a Domestic Violence Advisor aligned to Children's Social Care. The proposals within this report will provide funding for continuation of these fixed term posts to 31 March 2018.

12.0 Corporate landlord implications

12.1 There are no corporate landlord implications.

13.0 Schedule of background papers

13.1 There are no background papers